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Pathways towards a 100% renewable electricity system Reform Grid Regulation

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Pathways towards a 100% renewable electricity system

 100% renewable electricity: climate-friendly, reliable, affordable

IT'S POSSIBLE (8 Scenarios)

- Transition to a fully renewable energy supply necessitates political leadership and a mix of wide ranging policies
 - SRU Report Chapter 6: EU energy and climate policy
 - Chapter 7: Energy efficiency
 - Chapter 8: Reform of renewable energy act (EEG)
 - Chapter 9: Electricity grids

- SRU
- Large-scale expansion of domestic and international transmission capacity is a prerequisite for 100% renewables
- Investments are currently insufficient
- Complex set of actors with diverging interests
- Obstacles to investment are located differently

Reasons for delayed grid investments





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Regulatory triangle



Legal investment obligations

- Specific: e. g. § 9 EEG
- Systemic: §§11, 12 EnWG
- → BUT: Difficult to oblige TSOs to build specific connections which might be regarded necessary for achieving certain energy policy goals

Investment planning obligations

- Third legislative package on EU Electricity & Gas markets
- ENTSO-E Ten Year Network Development Plan
- → BUT: no state planning of needs; focus on private industry interest
- Incentive based regulation (ARegV)

ARegV

Conflict between investments and efficiency

- ARegV establishes cap on revenues from network charges
- Establishes incentive to reduce network costs
- But also incentive to reduce expenditures
- Conflict of goals



Are the investment incentives strong enough?

- Investment budgets introduced to overcome conflict of goals and to guarantee investment security
- Granted by Federal Network Agency (BNetzA) for capital expenditure on extension and restructuring investments
- If budget is granted, then cost of capital and debt will be added on top of revenue cap and are not subject to efficiency criteria

Are the investment incentives strong enough?

- High initial investments that pay relatively constant and secure dividends
- 9,29% return on equity

BUT

- Deductions from this rate are made in the approval process of investment budgets
- Expected return risks to be substantially lower
- → Financial risks increase, grid investment becomes less attractive and might turn unprofitable

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Deductions in the approval process

- Deductions for avoiding double accreditation of investment costs within the revenue cap and the investment budgets
- Indirect deductions as a result of the limited cost of debt that is approved
 - BNetzA approves only cost of debt that are equivalent to the net yield of low-risk fixed-interest securities; reference is not the market for loanable funds
 - If cost of debt are greater, return on equity decreases
 - Problem is heightened for unbundled TSOs
- Lower return as a result of limited running time of investment budgets

What to take from this



- → If financial incentives are the chosen policy tool, then they have to be set at an adequate level
- \rightarrow What is a sufficient return on equity?
- → Change approval practice?
- KfW loan program as a quick fix for high borrowing costs
- Investment budgets likely the wrong system for encouraging investments in high voltage direct current power lines

- Tendering contracts with a required minimum capacity for specific transmission lines
- Bidder that offers to build a certain line in conjunction with the lowest grid charges over a 20year period is awarded the public contract
- Basis of tenders is a federal grid plan that defines the relevant needs for transmission lines and their routes and allows a public debate concerning alternative routes
- Process could be divided into tenders for project development and construction plus operation
- Milestones and penalties can guarantee construction

Advantages



- Adequate rate of return on such an investment must not be predefined but becomes transparent in bidding process
- Enables co-ordinated transformation/expansion of the electricity grid based on needs
- Competition between bidders secures costefficiency



SRI



Thank you very much!

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